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# Message Text

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21
ACTION NEA-12

INFO OCT-01 EUR-25 EA-11 AF-10 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01

PRS-01 SPC-03 SS-20 USIA-15 OMB-01 AID-20 IGA-02

COME-00 EB-11 IO-14 DRC-01 /185 W
---------- 091200
R 260945Z DEC 73
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 2601
INFO AMEMBASSY DACCA
AMEMBASSY KABUL
AMCON KARACHI
AMCON LAHORE
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY TEHRAN

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E.O. 11652: N/A
TAGS: PFOR, PK
SUBJ: BHUTTO ON PAKISTAN'S FOREIGN POLICY

REF: ISLAMABAD 10946

SUMMARY: CONCLUDING PARLIAMENTARY FOREIGN POLICY DEBATE, BHUTTO STRONGLY DEFENDED HIS GOVERNMENT'S ACCOMPLISHMENTS AND CASTIGATED DOMESTIC OPPOSITION FOR ITS OBSTRUCTIONISM: ON LENGTHY REVIEW OF GOP FOREIGN POLICY, PRIMIN CLAIMED IMPROVED LINKS WITH US, USSR AND CHINA, STRENGTHENED TIES WITH ARABS, AND BETTER RELATIONS WITH THIRD WORLD. PAST DIFFERENCES WITH US CITED AT SOME LENGTH TO DEMONSTRATE INDEPENDENT PAK STANCE. SOVIET PROPOSAL FOR ASIAN SECURITY PACT WOULD BE GIVEN "DUE CONSIDERATION" ON ITS MERITS.
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RELATIONS WITH INDIA AND AFGHANISTAN "NOT GOOD" BUT GOP

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SOUGHT IMPROVEMENT WITH BOTH. SPEECH BROKE LITTLE NEW GROUND OTHER THAN SETTING NEW DATE FOR ISLAMIC SUMMIT CONFERENCE (ISLAMABAD 11059) AND ANNOUNCING FORTHCOMING VISIT OF UNIDENTIFIED SENIOR CHINESE LEADER. END SUMMARY.

1. PRIMIN BHUTTO WOUND UP THREE-DAY FOREIGN POLICY DEBATE AT JOINT SESSION OF NATIONAL ASSEMBLY AND SENATE EVENING DECEMBER 21. TWO-HOUR SPEECH COVERED ALL MAJOR ASPECTS PAK FOREIGN POLICY BUT CONTAINED NO MAJOR INNOVATIONS AND BROKE LITTLE NEW GROUND.

2. GOOD PART OF PRIMIN'S REMARKS WAS DIRECTED AT PARLI-AMENTARY OPPOSITION, WHOM BHUTTO CASTIGATED IN DETAIL FOR "DELIBERATE" EFFORTS TO EXPLOIT COUNTRY'S DIFFICULTIES AND HARM RELATIONS WITH FRIENDLY NATIONS. AT ONE POINT HE COMPARED OPPOSITION WITH "ZIONIST LOBBY" IN US IN ATTEMPTING TO UNDERMINE US-PAK RELATIONS. NATIONAL AWAMI PARTY LEADER WALI KHAN DENOUNCED BY NAME FOR TRYING TO DAMAGE PAK TIES WITH IRAN AND TURKEY. (WALI HAD IMMEDIATELY PRECEDED BHUTTO WITH NINETY-MINUTE SPEECH WHICH, ALTHOUGH PRESENTED DURING FOREIGN POLICY DEBATE, CONSISTED LARGELY OF SLASHING CRITI-CISM OF BHUTTO'S DOMESTIC POLICIES.)

3. ON GENERAL FOREIGN POLICY ORIENTATION, BHUTTO ENDORSED THE THREE BASIC PRINCIPLES ENUNCIATED BY MINSTATE AZIZ AHMED DURING FIRST DAY'S DEBATE (REFTEL) BUT CAUTIONED AGAINST OVERSIMPLIFICATION IN APPLYING THEM. HE EMPHASIZED THAT PAKISTAN PURSUED "INDEPENDENT" POLICY, CITING AS EVIDENCE HIS REGIME'S RECOGNITION OF SIHANOUK GOVERNMENT, HANOI AND PYONGYANG, TOGETHER WITH PAK WITDRAWAL FROM SEATO. THIS POLICY HAS WON APPROVAL OF THIRD WORLD, HE ASSERTED. ON CENTO, PRIMIN STATED THAT PAK MEMBERSHIP WAS UNDER "CONSTANT REVIEW" AND WOULD BE TERMINATED IF AND WHEN IT WAS NO LONGER IN PAK INTEREST.

4. BHUTTO CLAIMED IMPROVED RELATIONS WITH ALL THREE BIG POWERS DURING HIS TENURE. STRESSING CONTINUED CLOSE TIES WITH CHINA, HE ANNOUNCED THAT "A VERY IMPORTANT AND EMINENT" CHINESE LEADER WHOM HE DID NOT FURTHER IDENTIFY WOULD SOON BE VISITING PAKISTAN (UNIVERSAL READING HERE IS LIMITED OFFICIAL USE



THAT IT MUST BE CHOU EN-LAI). TOWARD SOVIET UNION, HE CLAIMED HIS GOVERNMENT HAD REVERSED ERRONEOUS COURSE OF

ITS PREDECESSORS AND THAT, AS CONSEQUENCE, THERE WAS NOW NO DANGER OF SOVIET INTERFERENCE IN PAK DOMESTIC AFFAIRS. WITH REGARD SOVIET-SPONSORED ASIAN SECURITY PACT, BHUTTO SAID GOP NEITHER ACCEPTED NOR REJECTED IT BUT WOULD GIVE IT "DUE CONSIDERATION" ON ITS MERIT, WITH PARTICULAR

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REFERENCE TO CHINA'S ROLE.

5. RELATIONS WITH US WERE "CORDIAL", BHUTTO CONTINUED, BUT THIS DID NOT MEAN--AS OPPOSITION ASSERTED--THAT GOP WAS IN ANY WAY SUBSERVIENT TO US. HE CITED AS EVIDENCE GOP OPPOSITION TO US POLICIES TOWARD CHINA AND VIETNAM IN 1960S, RECOUNTING AT SOME LENGTH AN INCIDENT IN WHICH HE ALLEGEDLY ADVISED FORMER PRESIDENT AYUB TO REJECT THREAT FROM PRESIDENT JOHNSON TO SUSPEND AID UNLESS PAKS DROPPED THEIR PRO-CHINA STANCE.

6. PAKISTAN WOULD CONTINUE ALL-OUT SUPPORT OF THEIR ARAB

BRETHREN, PRIMIN SAID. RECALLING DEROGATORY COMMENT ABOUT ARABS BY FORMER PRIMIN SUHRAWARDY ("ZERO PLUS ZERO MAKES ZERO"), HE CLAIMED THAT UNDER HIS ADMINISTRATION MISUNDER-STANDINGS CAUSED BY ATTITUDES OF THIS SORT HAD BEEN ELIMI-NATED.

7. IN PASSING REFERENCE TO AFGHANISTAN, BHUTTO CHARACTERIZED RELATIONS AS "NOT GOOD" AND EXPRESSED REGRET THAT THEY HAD RECENTLY RECEIVED SETBACK. HE PLEDGED THAT GOP WOULD DO ITS BEST TO RESTORE GOOD RELATIONS.

8. ON INDIA, BHUTTO STRESSED GOP DESIRE TO NORMALIZE RELATIONS WITHOUT ABANDONING PRINCIPLES HIS GOVERNMENT HAD FOUGHT FOR. SPEAKING RATHER DEFENSIVELY, HE DENIED THAT HAS OFFER OF PROVINCIAL STATUS FOR AZAD KASHMIR DURING HIS RECENT VISIT WAS PREJUDICIAL TO PAKISTAN'S KASHMIR CLAIM. GOP STILL STOOD FIRMLY FOR KASHMIR SELF-DETERMINATION, HE ASSERTED, AND WOULD NEVER ABANDON KASHMIRIS. AT SAME TIME, PAKISTAN WANTED RESOLVE ITS PROBLEMS WITH INDIA THROUGH PEACEFUL MEANS AND WAS FULLY AWARE THAT SITUATION
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AND BALANCE OF POWER IN SUBCONTINENT HAD CHANGED.

9. COMMENT: SPEECH, WITH ITS LAVISH PRAISE OF REGIME'S ACCOMPLISHMENTS AND DENUNCIATION OF INTERNAL POLITICAL OPPOSITION, SEEMS TO HAVE BEEN AIMED PRIMARILY AT DOMESTIC AUDIENCE. WHAT SOME SAW AS EXCESSIVE TIME DEVOTED TO AFFIRMING PAK INDEPENDENCE OF US POLICY DIRECTION MAY HAVE BEEN DESIGNED TO REASSURE PEOPLES' PARTY STALWARTS, NUMBER OF WHOM NOT REALLY COMFORTABLE WITH PARTY'S POST-1971 SWITCH FROM NEUTRALISM TO GOP'S PRESENT PRO-US, PRO-CENTO STANCE. SAME CONSIDERATIONS COULD HAVE MOTIVATED RELATIVELY BENIGN COMMENTS RE USSR, WHICH CONTRAST MARKEDLY WITH PRIVATE GOP EXPRESSIONS OF DEEP CONCERN OVER SOVIET INFLUENCE AND INTENTIONS IN SOUTH ASIA.
BYROADE

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**TAGS:** PFOR, PK, (BHUTTO)
**To:** STATE
**Type:** TE
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